

Message Text

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ACTION EB-08

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C O N F I D E N T I A L MONTREAL 0361

FROM USREP ICAO

E.O. 11652: GDS
TAGS: EAIR, PINS, PORG, ICAO
SUBJECT: ICAO UNLAWFUL INTERFERENCE COMMITTEE (UIC), SUMMARY
OF ACTIONS - NOVEMBER 1977 TO FEBRUARY 1978.

1. SINCE NOVEMBER 1977, ICAO UIC MET 13 TIMES CONSIDERING
40 SPECIFIC PROPOSALS REGARDING PROVISIONS OF ANNEXES TO
CHICAGO CONVENTION. 15 ITEMS WERE RECOMMENDED FOR COUNCIL
ADOPTION.

2. US POSITIONS: US DEL PRESENTED 8 PSECIFIC PROPOSALS,
4 OF THEM IN CONJUNCTION WITH JAPAN. 4 OF THE 8 WERE
APPROVED. OF 32 OTHER PROPOSALS, WE WERE IN FAVOR OF 25,
NEUTRAL ON 6, AND FELT THAT ONE ISRAELI PROPOSAL UNIVERSALLY
REQUIRING SECURITY EQUIPMENT WAS UNWISE.

3. FRG PROPOSED 13 ITEMS, ISRAEL 10, JAPAN 9 (INCLUDING
4 WITH US). FRG AND ISRAEL, NOT MEMBERS OF UIC, SAT AS
OBSERVERS IN UIC MTGS WHEN THEIR PROPOSALS WERE DISCUSSED.

4. OF 15 ITEMS APPROVED BY UIC, 6 WERE NEW PROVISIONS, 6 WERE
EXISTING RECOMMENDED PRACTICES WHICH HAVE BEEN RAISED TO
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STANDARDS, AND 3 AMENDED EXISTING PROVISIONS. SPONSORS OF
THE 15 ARE AS FOLLOWS:

SPONSOR TOTAL NEW: 6 RAISED: 6 AMENDED: 3

USA 3 1 2 --
US-JAPAN 1 -- 1 --

JAPAN 1 -- 1 --
FRG 6 4 -- 2
ISRAEL 3 1 2 --
SENEGAL 1 -- -- 1

5. SPECIFIC PROVISIONS APPROVED BY UIC:

PARA PROPOSER ACTION PROVISION

ANNEX 9

9.5 USA RAISE SEGREGATE, PROTECT THREATENED AIRCRAFT.

9.6 FRG NEW PREVENT MIXING OF CLEARED PASSENGERS.

ANNEX 17

1.2 FRG NEW KEEP THREAT LEVEL UNDER REVIEW

3.1.2 FRG AMEND ALLOW AIRPORTS, AIRLINES TO ADD PROGRAMS.

3.2.1 FRG AMEND OVERALL COORDINATION BY STATE AUTHORITY.

4.1.5 FRG NEW STATE'S SECURITY TRAINING PROGRAMS

5.1.5 SENEGAL AMEND PREVENT WEAPONS, ETC, ON AIRCRAFT
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5.1.6 JAPAN RAISE PROTECT UNATTENDED AIRCRAFT.

5.1.7 JAPAN-US RAISE CONTROL MOVEMENT FROM TERMINAL.

5.1.9 USA RAISE PROTECT CARGO FOR PASSENGER AIRCRAFT.

5.1.9.1 USA NEW PROTECT CARGO FOR FREIGHT AIRCRAFT.

5.1.10 ISRAEL NEW SEARCH OF THREATENED AIRCRAFT.

5.2.2 ISRAEL RAISE PERIODIC AIRPORT SECURITY SURVEYS.

5.2.3 ISRAEL RAISE PROVIDE FOR HANDLING BOMBS, ETC.

7.5 FRG NEW SAFETY OF DIVERTED PASSENGERS/CREW.

6. SEVERAL UIC MEMBERS HAVE TAKEN CONSISTENTLY NEGATIVE POSITIONS. MEXICO HAS BEEN FOREMOST, APPARENTLY WITH INSTRUCTIONS TO OPPOSE ANY PROVISION IMPOSING EXPENSE ON STATES. PAKISTAN HAS COMMENTED THAT UIC SHOULD NOT REACT HASTILY TO PUBLIC HYSTERIA, SHOULD CONCENTRATE ON IMPROVING IMPLEMENTATION OF EXISTING

PROVISIONS. SENEGAL WAS OFTEN IN OPPOSITION TO PROPOSALS.

7. SOME OTHER MEMBERS' POSITIONS HAVE BEEN LESS OBVIOUS. ARGENTINA, COLOMBIA, MOROCCO, SPAIN, AND TANZANIA HAVE OCCASIONALLY BEEN UNCONSTRUCTIVE, AND AT BEST FORM A BODY WITH INERTIA WHICH MUST BE OVERCOME FOR UIC TO MAKE ANY PROGRESS.

8. LEBANESE REP WAS OFTEN HELPFUL, AND WAS CONSTRUCTIVE EVEN WHEN HE OPPOSED. USSR, WITH CHAIRMANSHP, HAS OBVIOUSLY HAD TO KEEP AN EYE ON COMMITTEE'S PRODUCTIVITY, DID NOT ALWAYS SEND AN ALTERNATE REP TO PURSUE THEIR INTERESTS.

9. IN ALL OF OUR EFFORTS, WE HAVE BEEN ALLIED WITH JAPAN, CANADA, AND UK. FRANCE WAS OFTEN VERY HELPFUL. AS OBSERVERS, CONFIDENTIAL

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FRG AND AUSTRALIA HAVE DONE MUCH TO ASSIST. ISRAEL, AS OBSERVER AND UNFAMILIAR WITH ICAO, WAS LESS EFFECTIVE THAN THEY SHOULD HAVE BEEN.

10. COMMENT: PROGRESS IS MADE SLOWLY IN ICAO. ICAO ACTIONS CONCERN ONLY TECHNICAL ASPECTS OF UNLAWFUL INTERFERENCE WITH CIVIL AVIATION, ARE THUS OF LIMITED EFFECTIVENESS. CURRENT EFFORT TO FORM CONTACT GROUPS TO SPARK ADHERENCE TO 3 CONVENTIONS WILL BE USEFUL. FULL IMPLEMENTATION OF ALL ICAO STANDARDS AND RECOMMENDED PRACTICES WOULD STILL ONLY MEET PROBLEM ON A TACTICAL LEVEL. FROM OUR VANTAGE POINT, POLITICAL PROBLEM STILL OVERSHADOWS ALL OF ICAO'S EFFORTS. HARPER

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